State of Montana COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2006

Prepared By:

Department of Administration

Janet Kelly, Director

Sheryl Olson, Deputy Director

Administrative Financial Services Division

Paul Christofferson, CPA, Administrator

Accounting Bureau

Julie Feldman, Bureau Chief

Accounting Principles/Financial Reporting Section

Janet Atchison, Accountant

Darla Cole, Accountant

Charles Idehen, CPA

Karen Simpson, CPA

Operations Section

Mark Curtis, Computer Applications Software Engineer
Linda Gaughan, Accountant, Supervisor

State of Montana COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2006

Table of Contents

INTRODUCTORY SECTION

	Page
Title Page	
Table of Contents	
Letter of Transmittal	
Certificate of Achievement for Excellence in Financial Reporting	
State Organization Chart	
Selected State Officials	14
FINANCIAL SECTION	
Independent Auditor's Report	16
Management's Discussion and Analysis	18
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Assets	
Statement of Activities	32
Governmental Fund Financial Statements	
Balance Sheet	
Reconciliation of Balance Sheet – Governmental Funds to the Statement of Net Assets	
Statement of Revenues, Expenditures, and Changes in Fund Balances	38
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund	4.0
Balances – Governmental Funds to the Statement of Activities	40
Proprietary Fund Financial Statements	
Statement of Net Assets	
Statement of Revenues, Expenses, and Changes in Fund Net Assets	
Statement of Cash Flows	48
Fiduciary Fund Financial Statements	
Statement of Fiduciary Net Assets	52
Statement of Changes in Fiduciary Net Assets	53
Component Unit Financial Statements	
Combining Statement of Net Assets	56
Combining Statement of Activities	58
Notes to the Financial Statements	
Note 1 – Summary of Significant Accounting Policies	60
Note 2 – Other Accounting Issues	
Note 3 – Cash/Cash Equivalents and Investments	67
Note 4 – Disaggregation of Accounts Receivable and Payable	
Note 5 – Capital Assets	
Note 6 – Retirement Plans	
Note 7 – Other Postemployment Benefits	
Note 8 – Risk Management	92

Notes to the Financial Statements (continued)	
Note 9 – Commitments.	
Note 10 – Leases/Installment Purchases Payable	100
Note 11 – State Debt	
Note 12 – Interfund Balances and Transfers	
Note 13 – Fund Deficits	
Note 14 – Reserved Fund Balances	
Note 15 – Related Party Transactions	
Note 16 – Contingencies	
Note 17 – Subsequent Events	
Note 18 – Material Violations of Finance-Related Legal Provisions	117
Required Supplementary Information	
Budgetary Comparison Schedule – General and Major Special Revenue Funds	
Notes to the Required Supplementary Information – Budgetary Reporting	
Pension Plan Information – Single Employer Systems – Schedule of Funding Progress	
Notes to the Required Supplementary Information – Pension Plan Information	123
Supplementary Information – Combining Statements and Individual Fund Statements and Sc	hedules
Nonmajor Governmental Funds	
Combining Balance Sheet – Governmental Funds by Fund Type	126
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Governmental Funds by Fund Type	127
Combining Balance Sheet – Debt Service Funds	130
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Debt Service Funds	
Combining Balance Sheet – Capital Projects Funds	136
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Capital Projects Funds	
Combining Balance Sheet – Permanent Funds	140
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Permanent Funds	142
Proprietary Funds	
Nonmajor Enterprise Funds	
Combining Statement of Net Assets	
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	
Combining Statement of Cash Flows	158
Internal Service Funds	
Combining Statement of Net Assets	168
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	172
Combining Statement of Cash Flows	176
Fiduciary Funds	
Pension (and Other Employee Benefit) Trust Funds	
Combining Statement of Fiduciary Net Assets	
Combining Statement of Changes in Fiduciary Net Assets	188
Private-Purpose Trust Funds	
Combining Statement of Fiduciary Net Assets	
Combining Statement of Changes in Fiduciary Net Assets	194
Agency Funds	
Combining Statement of Fiduciary Net Assets	
Combining Statement of Changes in Assets and Liabilities	200

STATISTICAL SECTION

Schedule 1 – Net Assets by Component – Last Five Fiscal Years	204
Schedule 2 – Change in Net Assets – Last Five Fiscal Years	206
Schedule 3 – Fund Balances, Governmental Funds – Last Five Fiscal Years	208
Schedule 4 – Changes in Fund Balances, Governmental Funds – Last Five Fiscal Years	209
Schedule 5 – Personal Income by Industry – Last Ten Calendar Years	210
Schedule 6 – Personal Income Tax Rates – Last Ten Calendar Years	211
Schedule 7 – Personal Income Tax Filers and Liability by Income Level –	
Latest Completed Calendar Year and Five Years Ago	212
Schedule 8 – Ratios of Outstanding Debt by Type – Last Five Fiscal Years	213
Schedule 9 – Pledged Revenue Coverage – Last Ten Fiscal Years	
Schedule 10 – Ratios of General Bonded Debt Outstanding – Last Five Fiscal Years	220
Schedule 11 – Demographic and Economic Statistics – Last Ten Calendar Years	221
Schedule 12 – Principal Employers – Current Fiscal Year and Nine Fiscal Years Ago	222
Schedule 13 – Full-Time Equivalent State Employees by Function/Program – Last Five Fiscal Years	223
Schedule 14 – Operating Indicators by Function/Program – Last Five Fiscal Years	
Schedule 15 – Capital Asset Statistics by Function/Program – Last Five Fiscal Years	226

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE GENERAL AND MAJOR SPECIAL REVENUE FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2006

(amounts expressed in thousands)

(umounte expressed in tribusarius)				O_III		12 1 0112		
		ORIGINAL BUDGET		FINAL BUDGET		ACTUAL		VARIANCE WITH FINAL BUDGET
REVENUES	•	100.000	•	400.000	•	400.000	•	4 504
Licenses/permits Taxes:	\$	128,669	\$	128,669	\$	130,230	\$	1,561
Natural resource		113,112		113,112		109,692		(3,420)
Individual income		677,815		677,815		698,686		20,871
Corporate income		91,427		91,427		150,802		59,375
Property		177,311		177,311		181,722		4,411
Fuel		-		-		-		-
Other		210,076		210,076		210,346		270
Charges for services/fines/forfeits/settlements		39,645		39,645		40,465		820
Investment earnings		13,909 396		13,909 396		19,494 374		5,585
Sale of documents/merchandise/property Rentals/leases/royalties		57		57		22		(22) (35)
Contributions/premiums		-		-		-		(33)
Grants/contracts/donations		3,560		3,560		2,875		(685)
Federal		26,919		26,919		30,968		4,049
Federal indirect cost recoveries		120		120		78		(42)
Other revenues		-		-		1,186		1,186
Total revenues		1,483,016		1,483,016		1,576,940		93,924
EXPENDITURES								
Current:								
General government		321,636		323,664		313,178		10,486
Public safety/corrections		149,417		159,560		157,609		1,951
Transportation		276		286		281		5
Health/social services		311,586		314,338		310,535		3,803
Education/cultural		721,412		722,914		697,274		25,640
Resource/recreation/environment		23,666		28,845		28,419		426
Economic development/assistance Debt service:		26,580		26,646		25,526		1,120
Principal retirement		2,756		2,867		700		2,167
Interest/fiscal charges		149		149		149		-
Capital outlay		5,153		5,270		1,714		3,556
Total expenditures		1,562,631		1,584,539		1,535,385		49,154
Excess of revenue over (under) expenditures		(79,615)		(101,523)		41,555		143,078
OTHER FINANCING SOURCES (USES) Loans issued		-		-		-		-
Bonds issued		-		-		-		-
Insurance proceeds		628		628		72		(556)
General capital asset sale proceeds		71		71		44		(27)
Transfers in Transfers out		73,866 (22,089)		73,866		63,428		(10,438)
		, ,		(26,076)		(25,230)		(10.175)
Total other financing sources (uses)		52,476		48,489		38,314		(10,175)
Net change in fund balances (Budgetary basis)		(27,139)		(53,034)		79,869		132,903
		(27,100)		(00,004)		70,000		102,300
RECONCILIATION OF BUDGETARY/GAAP REPORTING						0.040		0.040
Securities lending income Securities lending costs		-		-		2,240		2,240
Securities lending costs Inception of lease/installment contract		_		_		(2,197) 597		(2,197) 597
Adjust expenditures for encumbrances		_		_		(654)		(654)
Adjustments for nonbudgeted activity		_		_		40,514		40,514
Net change in fund balances						-,-		-,-
(GAAP basis)		(27,139)		(53,034)		120,369		173,403
Unreserved fund balances - July 1		289,675		289,675		289,675		-
Prior period adjustments		-		-		(2,008)		(2,008)
Decrease (increase):						004		001
Encumbrances reserve		-		-		681 (113)		681
Long-term loans/notes receivable reserve Advances to other funds reserve		-		-		(113) 31		(113) 31
Special revenue reserve		<u>-</u>		-		J I		-
Escheated property reserve		-		-		(55)		(55)
Unreserved fund balances - June 30	\$	262,536	\$	236,641	\$	408,580	\$	171,939
5555. Tod faild balai1000 Vallo 00	<u>Ψ</u>	202,000	Ψ	200,041	Ψ	100,000	Ψ	17 1,009

The notes to the required supplementary information are an integral part of this schedule.

_			STATE SP	ECI	AL REVENUE FU	ND	FEDERAL SPECIAL REVENUE FUN			FUN	UND				
	ORIGINAL BUDGET		FINAL BUDGET		ACTUAL	VARIANCE WITH FINAL BUDGET			ORIGINAL BUDGET		FINAL BUDGET		ACTUAL		ARIANCE WITH INAL BUDGET
\$	129,800	\$	129,800	\$	130,000 \$	20	00	\$	-	\$	-	\$	- \$		-
	130,277		130,277		123,050	(7,22	27)		-		_		_		-
	-		· -		-	,	-		-		-		-		-
	-		-		-		-		-		-		-		-
	11,589		11,589		11,797		08		-		-		-		-
	198,445		198,445		207,259	8,81			-		-		-		-
	77,611 96,808		77,611 96,808		82,019 78,924	4,40 (17,88			54,176		54,176		30,463		(23,713
	8,554		8,554		10,716	2,16			311		311		1,008		697
	5,326		5,326		3,996	(1,33			-		-		-		-
	596		596		924		28		-		-		-		-
	8,425		8,425		8,390	(3	35)		-		-		-		-
	24,018		24,018		16,149	(7,86			1,069		1,069		817		(252
	28,948		28,948		9,970	(18,97			1,569,113		1,569,113		1,379,581		(189,532
	39,398		39,398		31,418	(7,98			52,620		52,620		50,077		(2,543
	-				3,160	3,16			-		-		260		260
	759,795		759,795		717,772	(42,02	23)		1,677,289		1,677,289		1,462,206		(215,083
	168,048		170,441		135,383	35,05	58		14,103		17,612		11,439		6,173
	45,453		46,715		40,050	6,66			81,421		98,555		44,655		53,900
	385,002		421,983		278,476	143,50			316,041		323,001		247,524		75,477
	95,791		96,275		77,390	18,88			955,203		969,061		879,480		89,581
	91,611		92,604		91,554	1,05			189,577		335,587		182,480		153,107
	134,120 75,796		150,500 82,301		106,464 58,886	44,03 23,4			89,858 76,489		100,024 104,960		54,242 62,793		45,782 42,167
					390										42,107
	2,536 526		2,456 526		526	2,06	- 00		275 42		278 42		251 42		-
	74,906		72,274		27,278	44,99	96		39,101		56,668		22,411		34,257
	1,073,789		1,136,075		816,397	319,67			1,762,110		2,005,788		1,505,317		500,471
	(313,994)		(376,280)		(98,625)	277,65	55		(84,821)		(328,499)		(43,111)		285,388
	480		480		-	(48	30)		-		-		-		-
	65,700		65,700		5,700	(60,00	00)		-		-		-		-
	3,653		3,653		(753)	(4,40			27		27		(242)		(269
	126		126		95	•	31)		-		-		20		20
	150,107		150,107		130,058 (4,853)	(20,0 ₄ 10,89	,		37,640		37,640		4,137		(33,503 29,789
	(18,734)		(15,749) 204,317		130,247	(74,07			(48,364)		(48,189) (10,522)		(18,400)		(3,963
	,		,		•	,			, ,		, , ,		•		
	(112,662)		(171,963)		31,622	203,58	35		(95,518)		(339,021)		(57,596)		281,425
	_		-		1,411	1,4	11		-		-		17		17
	-		-		(1,676)	(1,67	76)		-		-		(17)		(17
	-		-		70		70		-		-		178		178
	-		-		(9,057)	(9,05			-		-		(1,067)		(1,067
	-		-		4,843	4,84	43		-		-		58,654		58,654
	(112,662)		(171,963)		27,213	199,17	76		(95,518)		(339,021)		169		339,190
	(49,508)		(49,508)		(49,508)		-		(1,502)		(1,502)		(1,502)		-
	-		-		527	52	27		-		-		(4)		(4
	-		-		2,151	2,15			-		-		457		457
	-		-		(27,606)	(27,60			-		-		58		58
	-		-		137 (4,611)	13 (4,6	37 11)		-		-		- (747)		(747
\$	(162,170)	\$	(221,471)	\$	(51,697) \$	169,77	- 74 '	\$	(97,020)	\$	(340,523)	\$	(1,569) \$		338,954
Ψ	(102,170)	Ψ	(441,711)	Ψ	(στ,σστ) φ	109,71	· · ·	Ψ	(37,020)	Ψ	(0-0,020)	Ψ	(1,505) Φ		330,334

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

NOTE RSI-1. BUDGETARY REPORTING

A. State Budget Process

The Montana Legislature meets in the odd-numbered years to prepare annual budgets for the next biennium. The constitution requires that legislative appropriations not exceed available revenues. The Legislature utilizes revenue estimates in the budgetary process to establish appropriation levels. Expenditures may not legally exceed budgeted appropriations at the fund level. In addition, the State Constitution prohibits borrowing to cover deficits incurred because appropriations exceeded anticipated revenues. State law requires appropriation for disbursements from the general, special revenue and capital projects funds, except for those special revenue funds from non-state and nonfederal sources restricted by law or by the terms of an agreement. The level of budgetary control is established by fund type, except capital project funds, which are at project level. Budgets may be established in other funds for administrative purposes.

Agency budget requests are submitted to the Governor, and the Legislative Fiscal Division receives a copy. The Office of Budget and Program Planning (OBPP) and the Governor analyze the requests, establish priorities, and along with other information develop the requests into the executive budget request submitted to the Legislature. Joint appropriations subcommittee hearings are held, and an omnibus appropriation bill is reported in the House and subsequently sent to the Senate. The Legislature generally enacts one bill to establish the majority of appropriations for the next two fiscal years. OBPP establishes appropriations for each program by accounting entity (fund) within an agency. The Legislature enacts other appropriations, but only within the available revenue. Agencies must prepare and submit to the budget director operational plans showing the allocation of operating budgets by expenditure category (i.e., personal services, operating expenses, equipment, etc.). The budget director or other statutorily designated approving authority may authorize changes among expenditure categories and transfers between program appropriations.

Appropriations may not be increased by amendment in the General Fund. However, a department, institution, or agency of the executive branch desiring authorization to make expenditures from the General Fund during the first fiscal year of the biennium from appropriations for the second fiscal year of the biennium may apply for authorization from the Governor through the budget director. In the second year of the biennium, during the legislative session, the Legislature may authorize supplemental appropriations. The Governor, or designee, may approve budget amendments for non-general fund monies not available for consideration by the Legislature and for emergencies. In the accompanying financial schedule, original and final budget amounts are reported. There were no expenditures in excess of total authorized appropriations in the State's budgeted funds for the fiscal year.

Appropriations may be continued into the next fiscal year when authorized by the Legislature or the Governor's office. After fiscal year-end, appropriations that are not continued are reverted. The reverted appropriations remain available for one fiscal year for expenditures that exceed the amount accrued or encumbered. Fund balances are not reserved for reverted appropriations. For fiscal year 2006, reverted governmental fund appropriations were as follows: General Fund - \$19.2 million, State Special Revenue Fund - \$147.5 million, and Federal Special Revenue Fund - \$201.2 million. Agencies are allowed to carry forward 30% of their reverted operating appropriations into the next two fiscal years. This amount can be used for new expenditures at the request of the agency and upon approval of OBPP.

Appropriations for capital projects funds are not made on an annual basis, but are adopted on a project-length basis. Because these non-operating budgets primarily serve a management control purpose, and related appropriations are continuing in nature, no comparison between budgeted and actual amounts for funds budgeted on this basis is provided.

B. Budget Basis

The Legislature's legal authorization ("appropriations") to incur obligations is enacted on a basis inconsistent with GAAP. The budget basis differs from GAAP for encumbrances outstanding at fiscal year-end; compensated absences, fixed assets and inventories purchased in proprietary funds; certain loans from governmental funds; and other miscellaneous nonbudgeted activity (e.g., bad-debt write-offs, etc.).

REQUIRED SUPPLEMENTARY INFORMATION PENSION PLAN INFORMATION

Pension Plan Information Single Employer Systems Schedule of Funding Progress (in thousands)

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability(AAL) Entry Age (b)	Unfunded (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	UAAL as Percentage of Covered Payroll ((b-a)/c)
HPORS						
07/01/04	79,104	104,069	24,965	76.01%	7,844	318.27%
06/30/05	82,050	112,938	30,888	72.65%	9,104	339.28%
06/30/06	87,189	112,002	24,813	77.85%	7,878	314.97%
JRS						
07/01/04	45,134	34,724	(10,410)	129.98%	4,403	(236.43)%
06/30/05	47,552	34,525	(13,027)	137.73%	4,462	(291.95)%
06/30/06	51,808	37,159	(14,649)	139.43%	4,762	(307.62)%

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

NOTE RSI-2. PENSION PLAN INFORMATION

The information presented in this required supplementary schedule was determined as part of the actuarial valuations at the dates indicated in the table below. Additional information as of the latest actuarial valuation follows:

Pension Plan Information Single Employer Systems

_	HPORS	JRS
Contributions (in thousands) Employer Employee License and registration fees	\$2,905 847 277	\$1,229 333
Actuarial valuation date	6/30/06	6/30/06
Actuarial cost method	Entry age	Entry age
Amortization method	Level percentage of total salaries, open	Level percentage of total salaries, open
Remaining amortization period	18 years	30 years
Asset valuation method	4-year smoothed market	4-year smoothed market
Actuarial assumptions: Investment rate of return Projected salary increases (includes inflation factor)	8.0% 4.25%	8.0% 4.25%
Merit Postretirement benefit increases	0%-7.3% None	None None